

# Maps of Empire

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## Introduction

Maps of Empire asks how a state that claimed to abolish imperialism nonetheless ruled

such vast, varied spaces through profoundly imperial techniques. It argues that the Soviet project did not simply inherit borders and blueprints; it remade space through cartography, border policies, and spatial planning that translated ideology into coordinates and lines. In the process, the Soviet Union rendered a continent legible—sometimes brutally so—by transforming landscapes into plans and populations into statistics that could be seen, sorted, and steered.

This book proceeds from a simple premise: maps do not just represent the world, they help produce it. In the Soviet case, cartographic work was inseparable from political work. Survey teams, party committees, military cartographers, and economic planners together created an “imperial grid,” a layered system of maps, registries, and regulations that turned steppe and taiga, mountain and marsh, city and kolkhoz into governable space. The grid was never total, and it was always contested, but it set the terms on which projects of extraction, settlement, modernization, and security unfolded across Eurasia.

The chapters that follow trace this grid across scales and regions. We begin with genealogies linking late imperial surveys to revolutionary cartographies, then move through the redrawing of the Union itself: the imaginative and technical labor by which republics, oblasts, and national districts were inscribed on paper and on the ground. We examine how lines became laws as delimitation turned into demarcation, and how those lines were stabilized through archives, markers, and patrols. We follow the map from planning ministries to hydroelectric sites, from the corridors of Gosplan to the canals of Central Asia, showing how the Five-Year Plans converted symbolic space into material transformations.

Because the Soviet Union was at once a continental polity and a security state, secrecy suffused its geographies. Official atlases blurred streets and inverted scales; “closed cities” vanished from public maps even as they grew in size and significance. Yet the state’s appetite for precision—geodesy, photogrammetry, remote sensing—only intensified with time. War and Cold War turned mapping into a strategic science; satellites made the planet itself a theater of observation. Chapter by chapter, the book shows how technologies of vision and control interacted with local ecologies and human communities, producing consequences that could be emancipatory in promise and coercive in practice.

At the edges and in the everyday, the map frayed. Border incidents along rivers and ridgelines, internal frontiers policed by passports and propiska, national movements that drafted counter-maps and resurrected toponyms—these all reveal that imperial authority was never merely imposed from above. It was negotiated, resisted, and reimaged from below, in classrooms and cadastral offices, in samizdat atlases and village councils, in the quiet recalibration of a checkpoint or the renaming of a street. Attending to these frictions allows us to see the Soviet geopolitical imagination not as a monolith but as a field of struggle over who may draw the line and to what ends.

Methodologically, *Maps of Empire* blends political and environmental history with the history of science and technology. It draws on cartographic evidence—survey sheets, military topographic series, thematic maps of ethnicity, industry, and water—alongside planning files, statistical yearbooks, and memoirs from engineers, teachers, and border guards. Throughout, we treat maps both as artifacts and as instruments: as things made by particular people for particular purposes, and as tools that then act in the world by organizing attention, authorizing action, and disciplining dissent.

Finally, the book follows the afterlives of the imperial grid into the post-Soviet era. Independence did not erase the spatial legacies of Soviet power; it rearranged them. New states inherited border posts, cadastral systems, and hydrological infrastructures, along with disputes embedded in half-forgotten survey lines. Contemporary conflicts and corridors—from pipelines to passport regimes—still trace paths laid down by earlier cartographic choices. To understand these present geographies, we must reconstruct how space was governed and contested in the past.

By placing maps at the center of Eurasia's twentieth-century history, this book offers a lens on empire that is as material as it is conceptual. It invites readers to see borders as blueprints, atlas plates as political arguments, and planning maps as ethical documents. Above all, it suggests that the power to draw space—and to be drawn into it—remains one of the most consequential forms of power in modern history.

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## **CHAPTER ONE: The Imperial Grid: Mapping Power in the Soviet State**

The map that greets planners in a Leningrad office in 1929 looks calm enough, a pale rectangle of paper ruled with light lines and stamped with neat red seals. Yet it quietly asserts what years of revolution have not yet settled: that space itself can be governed. Sheet borders align with county edges; graticules impose order on coasts and forests; elevations are rendered into tidy brown contours that suggest the land has agreed to be legible. This map is not a mirror of the world but a proposal for it, drafted so that a state already vast can begin to act like a mechanism. In corridors where ink dries on linen-backed sheets, the Soviet project learns to treat territory as a surface to be partitioned, measured, and steered, and the imperial grid takes its first breath.

An imperial grid is neither a network nor a map alone but a layered system of marks, methods, and men that makes territory manageable. It is cadastral sheets that parcel soil into numbered lots, topographic series that compress mountain and steppe into standardized symbols, and statistical tables that convert population into dots along a

production curve. It is also the habits that grow around these tools: surveyors pacing boundaries at dawn, clerks checking coordinate columns for consistency, party officials tapping sheets with fingers to stake claims in discussions. The grid turns landscape into data and data into decisions, often smoothing over swamps and winters and peoples who refuse to line up neatly. Its authority rests on the premise that to be seen as space is to be subject to planning.

To see how this grid assembles, one must begin with scale. Soviet cartographers inherit a paradoxical palette of lenses, from one-to-a-million strategic sheets that flatten republics into pastel zones to one-to-ten-thousand sheets used by engineers to lay a rail spur through a river terrace. A general staff map produced in 1924 displays the Urals as a gentle fold, its valleys blurred into hachures that suggest continuity rather than fracture. Beside it, a cadastral plan of a Black Earth village plots each household's strip fields in ochre and green, tiny rectangles that add up to an oblast's harvest. These scales do not merely differ in resolution; they differ in politics, in who is permitted to see what, and in how much detail the state is willing to concede exists. Each lens calibrates a distinct reach of power.

Projection, that dry topic of cartographic mathematics, becomes a hinge of empire when the land in question stretches across eleven time zones. A cone or cylindrical projection that tames distortion for mid-latitudes will shear Siberia into shapes unfamiliar to reindeer herders. Soviet cartographers choose, adapt, and sometimes mix projections to suit tasks: artillery tables demand preservation of distance along corridors; planners of grain corridors prefer area fidelity so they can total yields. A map centered on Moscow is not just convenient; it is a statement that all longitudes converge toward policy. The graticule that appears to be a neutral scaffold is instead a scaffold built for certain loads, capable of bearing the weight of planned economies but liable to buckle under stories told by mountain passes or delta channels.

Symbols on these sheets accrue meaning through standardization, a process as deliberate as any decree. A blue line marked with a particular dash pattern signifies a navigable river in the autumn, not merely water. Brown contours at twenty-meter intervals promise that artillery can be ranged across them. A red overprint of railways asserts that steel threads are more real than the villages they skirt. These conventions are taught in institutes, printed in legends, rehearsed in exercises, until the eye learns to read territory like a ledger. Uniformity extends to typefaces, to sheet numbering, to the margins where revision dates are stamped, creating a regime of sameness that implies control even where knowledge is thin.

The people who produce and police these standards form a hierarchy of vision. At its apex sit military cartographers with roots in tsarist general staff traditions, men accustomed to mapping for secrecy and for range. Below them, civilian engineers and geographers in institutes affiliated with planning commissariats translate symbols into plans for mines, dams, and canals. Cadastral surveyors trudge through mud to fix

corners with stones and wooden posts, their sketches later inked into tidy plans in district offices. Party secretaries, though rarely versed in hachures, learn to wield maps as props in speeches, pointing at lines as if they were proofs of progress. This division of labor means the imperial grid is at once precise at its core and frayed at its edges.

From the earliest days of the Soviet state, maps serve as claims of legitimacy. When delegates gather to debate borders, a sheet with a neat red line carries more weight than a village elder's memory of grazing rights. In Ukraine, a commission draws a border along a river's thalweg and marks it on a map that is then printed, distributed, and filed in archives, turning a seasonal creek into a legal spine. In Central Asia, a map showing irrigated lands in pink and desert in buff helps planners argue that water can be coaxed into cotton, persuading skeptics with colors that imply inevitability. These acts of inscription make the abstract concrete, embedding political choices into landscapes that will henceforth be managed rather than shared.

Archives become the nervous system of this grid, storing sheets that outlive the conditions under which they were drawn. Military topographic warehouses hold millions of sheets organized by sheet numbers that encode zonal hierarchies, so a quartermaster can order a map of a sector without knowing its contours beforehand. Cadastral archives in regional centers preserve field books that record the width of a furrow and the bearing of a boundary stone. Each visit to an archive follows rituals: requests logged, signatures compared, sheets retrieved by gloved hands. The empire's memory of space is thus physical, fragile, yet stubborn, a paper scaffolding that can be consulted decades later by engineers laying pipelines or by villagers disputing a fence line.

In this early phase, the grid's reach exceeds its grasp, and the gap breeds improvisation. Survey parties vanish into taiga for weeks, returning with notebooks half-filled, coordinates guessed, sketches annotated with phrases like "swampy in spring." Drafting rooms staple together sheets to make ad hoc maps of regions that have not yet been covered systematically. Party officials compile statistical atlases using data that are patchy or politicized, drawing choropleth maps of literacy that smooth over villages without schools. These provisional maps are not failures but tools of conquest, allowing the state to act in places it has yet to fully know, to claim space through lines that anticipate mastery.

The imperial grid also depends on translation across epistemic communities. A geologist's sketch of a coalfield must become an engineer's plan for a rail line, which must become a budget line in a planning commissariat. Maps facilitate these handoffs by offering a common plane where different languages of value can be aligned. A hydrologist's blue wash of flood risk can be overlaid with a planner's red grid of settlement, and the friction between them can be adjudicated by committees that decide which risk to accept. In this sense, the grid is less a conspiracy than a

coordination device, one that renders differences negotiable by converting them into spatial relations.

Its coercive edge becomes plain when the grid interacts with bodies. Passports and propiska registers pin individuals to grid cells, converting mobility into permissions that can be granted or denied. Border guards patrol lines that exist first on maps and later on the ground, using sheets to interpret terrain that may have shifted since the last survey. When collectivization relocates populations, planners use maps to identify which villages will be emptied and which will swell, treating households as movable units on a production surface. The grid's rationality is thus not innocent; it equips the state to see people as elements that can be sorted, shifted, and counted.

Yet resistance flickers within its lines. Villagers scratch corrections onto cadastral margins, adding fields that were omitted during a rushed survey. Hunters and fishers navigate by mental maps that diverge from official sheets, following animal trails rather than roads. Smugglers study gaps between map revisions to find ungoverned corridors along marshes and ice. These counter-cartographies do not destroy the imperial grid but riddle it with holes, forcing it to adapt, to update, to patrol more closely. The grid's durability lies in its capacity to absorb and record these frictions, turning dissent into data that can be filed and forgotten.

Technology, modest at first, tightens the grid's weave. Plane tables and alidades allow survey teams to fix positions without clear sight lines to distant peaks, letting them work in forested lowlands. Photogrammetry spreads slowly from military to civilian use, enabling mosaics that update river courses after floods. Telegraph lines carry coordinate corrections between cities, reducing the drift that accumulates when teams work in isolation. These innovations are unevenly distributed, concentrated near cores and along corridors of extraction, leaving peripheries to rely on older traverses and estimates. The result is a lumpy geography of precision, with zones of confidence surrounded by penumbras of approximation.

By the late 1920s, the grid begins to assume a pedagogical function. Schools display wall maps that simplify the Union into colored republics, teaching children to see territory as a puzzle of proper pieces. Atlases produced for public consumption smooth over complexities, presenting rail networks as dense webs and resource zones as abundant. These maps cultivate a gaze that equates state borders with natural order, preparing a generation to accept planned space as ordinary. The imperial grid thus colonizes imagination, training eyes to expect that land can be governed by lines and that lines can be trusted.

Economic planning accelerates this transformation. As Gosplan and its regional offices launch five-year experiments, they rely on maps to convert potentials into targets. Geological maps guide prospecting teams toward ore bodies; land-use maps guide resettlement schemes; transport maps rationalize hub-and-spoke patterns that pull

traffic toward central cities. These maps are not mere illustrations but instruments of calculation, allowing planners to sum distances, estimate costs, and balance regional inputs and outputs. The grid becomes a machine for modeling futures, one that can simulate growth before a single rail tie is laid.

Its security dimension tightens in parallel. Military cartographers produce secret sheets that add contour intervals useful for artillery and camouflage patterns that hint at cover. Border detachments carry folders of maps that show alternative paths for patrols, anticipating seasonal changes in marshes and snowfields. Cities deemed sensitive are airbrushed from public maps, creating voids that announce their importance by absence. The imperial grid thus operates on two planes: an open atlas of progress and a classified lattice of risk, each referencing the other, each legitimizing the other.

Even its failures reinforce its logic. When a canal project diverts water and dries a steppe, planners draft remedial maps that reassign blame and propose new routes. When a border skirmish reveals mismatches between sheet coordinates and ridge lines, commissions revise sheets and issue errata. The grid absorbs its own errors, treating them as feedback rather than fault, and emerges stronger, more cautious, more comprehensive. Its claim to authority rests on this capacity to correct itself while preserving the premise that space can ultimately be mastered.

By the eve of the First Five-Year Plan, the imperial grid has become a routine infrastructure, as unremarkable as telegraph poles and as consequential as treaties. Engineers consult maps before breaking ground; officials stamp sheets to endorse collectivization; soldiers march along lines that were surveyed years earlier. The grid has shifted from a novelty to a necessity, a silent partner in every act of governance. Its existence makes possible the visions that will fill the following chapters: the carving of republics, the demarcation of frontiers, the planning of cities, the policing of borders. Without it, the Soviet Union would remain a collection of places; with it, the Union becomes a space that can be planned.

This chapter does not end with a verdict but with a realization that the grid is both banal and potent. It is banal in the way that rulers eventually take maps for granted, treating them as tools rather than achievements. It is potent because it transforms the most expansive polity on earth into a set of manageable units that can be counted, compared, and commanded. As the narrative moves forward, the grid will appear in new guises, stretched across tundras and deserts, overlaid with plans for dams and factories, challenged by dissent and defended by patrols. It will prove elastic enough to survive wars and rigid enough to leave grooves in the landscape that last for generations.

Maps of Empire begins here, in drafting rooms where pencils trace lines that will outlive their makers, and in archives where paper absorbs ambition and anxiety alike.

The imperial grid is not a finished thing but a process, a way of seeing that turns geography into governance. Its early chapters are written in survey notes and correction slips, in arguments over projections and ink colors, in the daily work of aligning land with intention. That alignment will never be perfect, but it will be persistent, shaping how millions move, labor, and imagine the spaces they inhabit. The grid, once established, becomes almost invisible, like a horizon that seems natural until one walks toward it and finds it receding, line by line.

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